

INTRODUCTION

Tax researchers and decision makers have shown considerable interest in Washington's relative tax position among the states. The best source of comparative tax information for all state and local governments is compiled annually by the U.S. Census Bureau. These figures covering Fiscal Year 2013 were posted to the [Census Bureau Internet](#) site in September 2015.

For Fiscal Year 2013, state and local taxes in Washington State equaled \$30.8 billion. This figure includes all state and local taxes, according to the definitions used by the Census Bureau. The majority of Washington's taxes \$18.7 billion went to state government, while \$12.1 billion was attributable to local jurisdictions. The latest state/local tax figures used for this report cover the fiscal year which ended on June 30, 2013. State tax receipts, for all states, in Fiscal Year 2013 were approximately 6 percent higher than Fiscal Year 2012. State tax receipts, for Washington were approximately 6 percent higher.

Taxes are defined to include compulsory payments which are not related to particular governmental services; that is, tax liability is independent from the benefit taxpayers receive from government operations. Instead, taxes are determined by other measures such as income, purchases, and property values. However, license fees are included by the Census Bureau in the tax collection data, even though these receipts are associated with specific rights or privileges. Tax revenues are the source of funding for general programs over which legislatures typically have the most discretion in terms of spending, since nontax revenue sources are often dedicated to specific programs.

Examples of revenues excluded from the tax category are sales of commodities and services directly benefiting individuals (e.g., utility charges, tuitions, and fees). Also, enterprise revenues from liquor sales and utility operations are omitted. Required payments for unemployment and workmen's compensation programs are other significant exclusions; these are not considered general tax revenues because they are earmarked to provide assistance to employees who are laid off from work or injured while on the job.

Tax burdens can be measured in several ways. Each approach has its own merits and is suited to a particular purpose. The two primary methods used in this report are the amount of taxes in relation to personal income and in relation to population.

TAXES PER \$1,000 PERSONAL INCOME

Taxes in relation to personal income divides total state and local taxes by total state personal income - a statistic representing the "wealth" of all residents living in each state. For purposes of this report, the latest personal income data for calendar year 2012 (when Fiscal Year 2013 began) compiled by the BEA is used. Calendar year 2012 personal income for Washington was \$326.5 billion.

Taxes in relation to personal income produces a Fiscal Year 2013 Washington tax burden of \$94.31 for each \$1,000 of personal income or about 9.4 percent of personal income in Fiscal Year 2013. By this measure, Washington ranks 35th in the nation and 11th among the 13 western states.

Washington's average tax burden remains well below the national average of \$104.68.

PER CAPITA TAXES

Per capita tax amounts divide total state and local tax collections for each state by its population. Tax collections include taxes paid by businesses and so may not correspond to what the "average" individual would pay in direct state and local taxes. For Fiscal Year 2013 calculations, this report uses September 2015 U.S. Bureau of Economic Analysis (BEA) population reports for each state – Washington's population was identified as 6,896,325 (2012). This results in a per capita state and local tax amount of \$4,465 which is below the national average of \$4,634 and gives Washington a ranking among the 50 states of 22nd for Fiscal Year 2013. The reason Washington ranks higher in per capita taxes than for taxes in relationship to personal income is Washington enjoys relatively high per capita personal income.

TAXES AS A PERCENT OF GROSS STATE PRODUCT

Taxes in relation to Gross Domestic Product (GDP) by state divides total state and local taxes by total state GDP – a measure of the economic output of each state. GDP figures for 2013 are available from the BEA. The calendar year 2013 GDP total for Washington was \$407.2 billion. Taxes as a percent of GDP for Washington were 7.6 percent and Washington ranked 41st nationally.

ANALYSIS OF TAX BURDEN

Both the per capita and the personal income approach are based on total state and local tax collections obtained by survey of governmental jurisdictions by the Census Bureau. Taxes include amounts paid by individuals as well as businesses, but there is no accurate way of classifying tax burdens by type of taxpayer for most tax sources. For example, in Washington it is estimated that households pay about 56 percent of total sales tax collections, with the remainder paid by businesses (supplies, nonmanufacturing machinery, construction, etc.), government, and tourists. But exact amounts are not known because vendors do not record the type of purchaser who pays the tax. Similarly, the actual burden of the property tax and other major taxes by taxpayer type is not precisely known in this or other states.

Initial tax burdens may be shifted to other entities. Business taxes are particularly susceptible to shifting, either forward to consumers (increased prices) or backward to owners (reduced earnings) and workers (lower wages). Tax burdens may also be shifted to persons in other states. For example, Alaska typically has a very high tax burden due to its petroleum tax revenues. However, consumers in many other states pay a portion of this tax, which is included in the price of oil delivered via Alaska's pipeline.

In the 1960's, state and local tax burdens of about \$115 per \$1,000 of personal income were typical for Washington, and the state usually ranked about 18th among all states. In the 1970's, growth in consumer expenditures exceeded the rate of income growth due to strong demand for housing and durable goods. The result was a high tax burden, reaching \$127 in 1978.

During the recession of 1981-82, the percentage of personal income devoted to taxable retail purchases - a major driver of Washington tax revenues - dropped from over 70 percent to less than 60 percent in just two years. Also contributing to the reduction in Washington tax revenues

was the exemption of food from sales tax in 1978, limitation of local special school levies, extension of the 106 percent limit on property taxes to the state levy, and repeal of the state's inheritance tax. Personal income continued to grow during most of this period, at least compared with many other states. The increase in income, coupled with reduced tax collections, produced a drop in tax burden for this state to \$100 in 1981 and the lowest-ever ranking of 39th. However, for the remainder of the 1980's, Washington's tax burden returned to the level of about \$115, and rankings of about 16th were common.

In the 1990's, Washington's tax burden by the income measure declined steadily from \$123 in 1995 to \$111.25 in 1999, and the state's ranking dropped from 11th to 20th.

For the last ten years, Washington's tax burden by income has varied from a high of \$111.99 in 2006 to a low of \$93.24 in 2009, with rankings ranging from 26th to 37th. The Fiscal Year 2005 tax burden ranking of 37th was the second lowest since the tax comparisons have been compiled. For the most recent year, Fiscal Year 2013, Washington's tax burden is \$94.31 resulting in a ranking of 35th.